

Biscayne Bay Water Resource Rulemaking

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Location of Biscayne Bay and CERP Project Area



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Biscayne Bay

- **Ecosystem Characteristics**
 - Large system with numerous/diffuse inflow sources
 - Existing hydrology is highly altered, lacks natural wetland transition zone (salinity gradient)
 - Biological resources located within the marine environment of the Bay
 - Ground water flow also an important consideration

Wetland/Tidal Creek Inflow





Estuarine area limited to mangrove fringe and near shore.

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Concerns regarding freshwater inflows Biscayne Bay

- Land use changes significantly altered freshwater inflows to Bay
 - Projects focus on redistributing existing flows
- Projects to increase flows in some areas
- How to ensure existing and increased freshwater flows are protected from allocation?

Water Resource Protection Rules

- SFWMD implements regulatory directives through rules
- Rules developed through compliance with statutory authority
- Rules have to be
 - Authorized by legislation
 - Can't be arbitrary or capricious



Summary Activities: 2003-2007

 The SFWMD evaluated different approaches to establish rules to protect minimum flows and levels for freshwater entering the Central Biscayne Bay.

- Initiated studies
- Held workshops
- Contacted experts and arranged interviews
- Compiled bibliography and literature reviews
- Documented results in series of reports/publications

Summary Activities: 2003-2007, cont

- No clear link between biological resources and (freshwater inflows) salinity were identified to define "significant harm"
- Necessary to establish technical basis for minimum flow and level of freshwater inflows
 - Concerns that "rest of the bay" should be protected
 - Significant harm was not sufficient to protect restorationtype flows
 - SFWMD needs to protect CERP Biscayne Bay Coastal Wetlands project flows to Bay

Rule development "Back to the Drawing Board"

Revised objectives

- Evaluate surface water flows for entire Bay
- Protect to higher standard than significant harm threshold
- Assess available science
- Look at other water resource rules to meet objective
 - Minimum flows and levels
 - **Restricted allocations**
 - Reservation

2008 Activities

- Bay divided into 8 subregions based on water resource attributes
- Developed water budget for each subregion
- Compiled available science linking salinity to biological resources
- Drafted technical summary document and appendices
- Held independent peer review in October 2008 to evaluate existing science linking salinity to biological resources

Biscayne Bay's 8 subregions



Focus on Identifying Salinity-Resource Links

- Link between salinity and biological resource is critical. For each subregion,
 - Different resources exist
 - Different ecological functions found marine vs. estuarine
 - Available science varies
 - No specific resource identified with clear salinity threshold



2008 Peer Review: Key Findings

Information gaps exist

- Spatial dynamics and mapping for biological resources
- Seasonal pattern analyses
- Finer scale salinity patterns

Salinity could be an "indicator" to link to biological resource requirements

Link between biological resources and salinity not clear for each subregion

- Hypersalinity identified as a "key concern" for Bay
- The Technical Report and Peer Review can be found at: <u>http://webboard.sfwmd.gov/default.asp?BoardID=NSTDPR</u>

Regulatory Tools Available to Protect the Water for Biscayne Bay



- Minimum flows and levels
 - Identify point at which further withdrawals will cause "significant harm" to the water resources of the area
- Restrict water use
- Change operation
- Build capital projects

Regulatory Tools Available to Protect the Water for Biscayne Bay

Restricted Allocation Area Rules

- Identifies specific geographic areas and canal conveyance systems from which allocations are restricted
- Applicable to natural systems with variable freshwater needs
- Appropriate when higher level of protection than significant harm needed
- Based on scientific linkage and public interest to protect water resource
- Rule is acceptable to Corps to demonstrate water provided by CERP projects is protected

Regulatory Tools Available to Protect the Water for Biscayne Bay

- Areas where Restricted Allocation Area Rules in place
 - Everglades
 - Lake Okeechobee
 - Central Florida
 - Loxahatchee River



Regulatory Tools Available to Protect the Water for Biscayne Bay



Water Reservation

Restict water use by reserving water for protection of fish and wildlife or for public health and safety

Existing legal uses protected, unless contrary to the public interest

Regulatory Tools Available to Protect the Water for Biscayne Bay

Water Reservation

- Determine if the proposed linkage between hydrology (salinity) and water for fish & wildlife is scientifically sound
- Can be applied when higher level of protection than minimum flow and level needed
- Rule is acceptable to Corps to demonstrate water provided by CERP projects is protected



Current Status of Rule Development

- Compiling additional salinity data to understand the location, frequency and duration of hypersaline events
- Gathering additional data about salinity responses of fish and wildlife to identify where in Bay clear link can be established
- Send any new data, reports or publications to: *mhunt@sfwmd.gov*

Next Steps



- Meet with stakeholders to review existing data to support rule development
- Seek direction from Governing Board on rule type(s) to initiate
- Initiate rule development in 2010 per Governing Board direction
- Rule development
 - Public process
 - Governing Board/WRAC direction
 - Rule adoption



Questions

